

### **TOWN OF HOPKINTON** TOWN MANAGER'S OFFICE Norman Khumalo, Town Manager

TO: Town of Hopkinton Select Board

FROM: Norman Khumalo, Town Manager

DATE: February 4, 2022

RE: <u>Revised</u> Fiscal Year (FY) 2023 Comprehensive Budget Transmittal

REF: (A) My Memo of 1/28/22, FY23 Comprehensive Budget Transmittal

Reference (A) provided an initial budget recommendation based on a careful review of prospective sources and uses of funds. In response to a material, unexpected industrial tax appeal, the revised budget proposal raises the estimated contribution to the FY 2023 overlay account from \$1.0 million to \$2.5 million to ensure fiscal stability. This action creates a \$1.5 shortfall in the budget proposal forwarded in reference (A). The table below identifies the summary level changes proposed to address \$1.0 million of that \$1.5 million shortfall, with detailed impacts shown in revisions to enclosures (1), (2), and (3). These proposed adjustments produce no changes to tax impact or capital plans; but enclosures (4), (5), and (6) detailing those matters are provided again, without revision, for your convenience. Likewise, reference (A) is provided as enclosure (7) for your convenience.

The additional \$500,000 adjustment required to achieve a balanced budget remains under development with Town Departments and will be briefed at the February 8, 2022 Select Board meeting. The proposed actions to achieve \$1.0 million in adjustments are as follows:

	Adjustments to Sources (+) & Uses (-) of Funds	1/28/22 Proposal	2/4/22 Proposal	Change
1	Increase use of Certified Free Cash	\$3,066,742	\$3,184,742	\$118,000
2	Increase Estimated Excise Tax, base on Feb, 2022 Info.	\$4,733,679	\$4,872,666	\$138,987
3	Increase "Other Revenues", ATM 2019, Art 17C Funds	\$841,098	\$916,098	\$75,000
4	Revert to Level Funding of Pavement Management Plan	-\$550,000	-\$501,000	\$49,000
5	Land Use Pers. Serv., Increase Cost Share from Revolving Funds	-\$612,832	-\$569,832	\$43,000
6	Library Pers. Serv., Mid-Year Start of New Positions	-\$947,356	-\$830,356	\$117,000
7	Reduce Transfer to OPEB Trust Fund	-\$620,250	-\$420,250	\$200,000
8	Eliminate Transfer to General Fund Stabilization Trust Fund	-\$250,000	\$0	\$250,000
9	Debt Service	-\$7,186,000	-\$7,194,987	-\$8,987
10	Fund Police Overtime for Outreach from Host Comm. Agreement	-\$2,913,989	-\$2,895,989	\$18,000
	Total:			\$1,000,000

Enclosure (7) detailed the many achievements reflected in the original budget presentation. The updated recommendation still retains many of those accomplishments. The revised proposal:

- Sustains municipal services, including educational services, at FY 2022 levels
- Meets contractual and debt obligations
- Fund targeted service expansion supporting diversity, equity, inclusion, and belonging; such as high priority special education needs funding for the Hopkinton Public Schools and for out of district special education tuition, a substantial increase in staffing at the Hopkinton Public Library to enhance service to an increasingly diverse user base, modest increases to support enhanced services for at-risk segments of the community in Senior Services, Youth and Family Service, and Police outreach programs; although in this revision some enhancements at the Library will be phased in rather than initiated on July 1, 2022, and Police outreach will be funded under provisions and funding from a Host Community Agreement with a property developer.
- The addition of dedicated staff in the Department of Public Works for tree stewardship, and in Land Use for conservation duties; and modest growth-driven increases in support staffing in the Town Clerk's critical election function and other functions, and for Human Resources training and administration work; although under this revision the Land Use conservation staff person will be funded to an increased degree from Land Use user fees.
- Balance spending and tax impact in a way that meets service level expectations while preserving the Town's long term financial health and stability; although under this revision proposed enhancements to financial stability are scaled back.
- Continued funding for long term costs including long-term pension funding and long-term retiree health care (OPEB) funding; although this revision would fund the OPEB Trust Fund at \$420,250 instead of \$620,250.
- Under this revision, there would be no contribution to bolster stabilization reserves.
- A determination of whether one time funding will be used to cover some recurring costs pends resolution of the final \$500,000 adjustment required to balance this budget.

The last minute appeal of \$2.8 million by the Town's largest taxpayer, Eversource, and the signal that action provides suggesting a likely appeal well in excess of \$3 million in February, 2023, necessitated these adjustments to the proposed FY 2023 budget.

The Town's ability to analyze and rapidly provide a proposed set of actions to address this challenge reflects the maturity and resilience of the Town's budget development process. This agile response to a material change in available information was facilitated by the detailed sensitivity analysis conducted on all the Town's significant sources and uses of funds in the original budget proposal.

The budget process is far from over, and based on past experience, it seems likely that additional adjustments and improvements will be made during this effort. By continuing forward with a One Town, One Solution approach, I am confident that the Town will achieve a balanced, workable budget for FY 2023 that sustains services, builds community equity, responds to population growth, and sustains long-term financial stability.

### Enclosure: (1) Projected Sources and Uses of Funds, FY 2023, <u>Revised</u>

- (2) General Fund Five Year Financial Forecasting Model, Revised
- (3) Line by Line Appropriation Summary, FY 2023, <u>Revised</u>
- (4) Projected Tax Impact, FY 2023
- (5) Capital Improvement Summary, FY 2023
- (6) Five Year Capital Improvement Preview, FY 2023 2027
- (7) My Memo of 1/28/22, FY23 Comprehensive Budget Transmittal

# Town of Hopkinton; FY 2023 General Fund Sources and Uses

	FY22	FY23		
	Budgeted	Estimated	% Chg.	
Octomer of French	Sources of	Sources of	FY21 -	Tax
Sources of Funds	Funds	Funds	FY22	impact
Levy Base	\$72,765,443	\$78,088,438	7.3%	2.31%
New Growth	\$2,000,000	\$2,500,000	25.0%	3.03%
Debt Exclusions	\$6,367,657	\$6,191,346	-2.8%	-0.21%
Less - Provision for tax abatements/exemptions	<u>-\$500,000</u>	<u>-\$2,500,000</u>	<u>400.0%</u>	
Estimated Net Property Tax Revenue	\$80,633,100	\$84,279,784	4.5%	5.12%
Excess from Prior Fiscal Year (Cert. Free Cash)	\$2,645,278	\$3,184,742	20.4%	
State Aid	\$9,427,975	\$10,172,326	7.9%	
Less - Regional and State Program Charges	<u>-\$472,521</u>	<u>-\$483,315</u>	<u>2.3%</u>	
Estimated Net State Aid	\$8,955,454	\$9,689,011	8.2%	
Excise Tax, Licenses, other Local Receipts	\$4,595,805	\$4,872,666	6.0%	
Cost Share from Enterprise Funds	\$698,595	\$757,355	8.4%	
Ambulance, Library Foundation, misc. sources	\$1,196,506	\$916,098	-23.4%	
Insurance Proceeds	\$0	\$805,000	n/a	
Total Sources of Funds:	\$98,724,738	\$104,504,656	5.9%	-

Uses of Funds	FY22 Budgeted Uses of Funds	FY23 Estimated Uses of Funds	% Chg. FY21 - FY22
Tax lien administration costs	\$50,000	\$50,000	0.0%
State funded Library spending	\$28,736	\$28,736	0.0%
Repayment of Debt Principal and Interest	\$7,532,399	\$7,194,987	-4.5%
Deficits and Judgments	\$0	\$0	0.0%
Snow and Ice Surge Costs	\$0	\$0	0.0%
General Government	\$4,875,550	\$5,283,535	8.4%
Public Safety	\$7,359,365	\$7,674,460	4.3%
Regional Technical Vocational School	\$597,379	\$597,379	0.0%
Hopkinton Public Schools Education	\$53,966,911	\$56,022,404	5.8%
Special Education Reserve Fund		\$1,094,024	5.0%
Public Works	\$6,214,621	\$6,499,584	4.6%
Health and Human Services	\$1,239,862	\$1,300,075	4.9%
Culture and Recreation	\$854,534	\$1,053,435	23.3%
Employee Benefits and Insurance	\$13,752,451	\$14,852,647	8.0%
Sub-Total Departmental Operating Funding	\$88,860,673	\$94,377,543	6.2%
Transfer to OPEB (post-retirement health care)	\$410,000	\$420,250	2.5%
Transfer to Stabilization	\$0	\$0	n/a
Town Meeting Capital Articles, free cash	\$1,842,930	\$2,933,140	59.2%
Total Uses of Funds:	\$98,724,738	\$105,004,656	6.4%

### Town of Hopkinton; General Fund Five Year Financial Forecasting Model

	FY22 Enacted	FY23 Plan	% Change	FY24 Forecast	FY25 Forecast	FY26 Forecast
Levy Base	\$70,990,676	\$76,183,842		\$80,588,438	\$84,603,149	\$88,518,228
Amended prior year growth	\$2,725					
2 1/2% increase	\$1,774,835	\$1,904,596	2.5%	\$2,014,711	\$2,115,079	\$2,212,956
New Growth	\$3,415,606	\$2,500,000		\$2,000,000	\$1,800,000	\$1,600,000
Overrides/(Underrides)				\$0	\$0	\$0
Debt Exclusions	\$6,367,657	\$6,191,346		\$6,239,276	\$5,873,482	\$5,561,223
Unused Levy			_			
Net Tax Levy	\$82,551,499	\$86,779,784	_	\$90,842,425	\$94,391,710	\$97,892,407
Cherry Sheet Receipts	\$9,427,975	\$10,172,326		\$10,172,326	\$10,680,942	\$11,214,989
MSBA Reimbursements	\$0	\$0		\$0	\$0	\$0
Local Receipts	\$4,200,236	\$4,872,666		\$5,067,573	\$5,270,276	\$5,481,087
Subtotal, Revenues	\$96,179,710	\$101,824,776	_	\$106,082,324	\$110,342,928	\$114,588,483
Add: Additional Sources			_			1
Free Cash - operating	\$692,348	\$821,352	_	\$0	\$0	\$0
Free Cash - capital/other	\$1,952,930	\$2,363,390		\$2,775,000	\$2,608,750	\$2,450,813
Enterprise - Indirect Costs	\$698,595	\$757,355		\$776,289	\$795,696	\$815,588
Overlay Surplus	\$0					
General Stabilization Fund	\$0	\$0	_	\$0	\$0	\$0
School Stabilization Fund		\$0	_			
Other	\$1,196,506	\$731,098		\$594,185	\$591,377	\$588,956
Insurance Proceeds		\$805,000				
Unused Capital Balances		\$185,000		\$25,000	\$25,000	\$25,000
Subtotal	\$4,540,379	\$5,663,195	_	\$4,170,474	\$4,020,823	\$3,880,357
Less:						
Prov for Abate/Exemp	-\$1,522,830	-\$2,500,000		-\$2,500,000	-\$2,500,000	-\$2,500,000
Cherry sheet offsets	-\$28,736	-\$28,736	_	-\$28,335	-\$29,446	-\$30,600
Snow & Ice		\$0	-	\$0	\$0	\$0
Cherry Sheet charges	-\$472,521	-\$483,315	-	-\$483,315	-\$507,481	-\$532,855
Tax title	-\$50,000	-\$50,000	-	-\$50,000	-\$50,000	-\$50,000
Deficits & Judgements	-\$7,532,399	\$0	-	\$0	\$0	\$0
Debt Service		-\$7,194,987	_	-\$7,288,711	-\$6,792,651	-\$6,373,989
Parks Enterprise Subsidy	\$0	\$0	_	\$0	\$0	\$0
Other	\$0	\$0		\$0	\$0	\$0
Subtotal	-\$9,606,486	-\$10,257,038	- 1	-\$10,350,361	-\$9,879,577	-\$9,487,444
Net Sources avail. for Approp	\$91,113,603	\$97,230,933	-	\$99,902,437	\$104,484,173	\$108,981,396
			%			
Expenditures By Category:	FY21 Enacted	FY22 Plan	Change	FY23 Forecast	FY24 Forecast	FY25 Forecast
General Government	\$4,875,550	\$5,283,535	8.4%	\$5,468,459	\$5,659,855	\$5,857,950
Public Safety	\$7,359,365	\$7,674,460	4.3%	\$7,943,066	\$8,221,073	\$8,508,811
Education	\$54,564,290	\$56,619,783	5.8%	\$59,450,772	\$62,423,311	\$65,544,476
Speical Education Reserve Fund		\$1,094,024	0.070	\$1,115,904	\$1,138,223	\$1,160,987
Public Works	\$6,214,621	\$6,499,584	4.6%	\$6,727,069	\$6,962,517	\$7,206,205
Human Services	\$1,239,862	\$1,300,075	4.9%	\$1,345,578	\$1,392,673	\$1,441,416
Culture & Recreation	\$854,534	\$1,053,435	23.3%	\$1,090,305	\$1,128,466	\$1,167,962
Employee Benefits & Insurance	\$13,752,451	\$14,852,647	8.0%	\$16,040,859	\$17,324,127	\$18,710,058
Subtotal, Omnibus Budget	\$88,860,673	\$94,377,543		\$99,182,013	\$104,250,245	\$109,597,865
Articles - non-capital						
Articles - capital	\$1,842,930	\$2,933,140		\$1,800,000	\$1,800,000	\$1,800,000
Transfer to Stabilization Fund(s)	\$0	\$0		\$208,000	\$213,200	\$218,530
Transfer to OPEB Trust	\$410,000	\$420,250		\$430,756	\$441,525	\$452,563
Total Expenditures	\$91,113,603	\$97,730,933		\$101,620,769	\$106,704,970	\$112,068,959
Surplus (Shortfall)	\$0	-\$500,000	_	-\$1,718,332	-\$2,220,797	-\$3,087,563

FUN	ID	1000: GENERAL FUND	(A) FY22 Enacted	(B) FY23 Dept Requests	(C) FY23 Town Mgr. Recommend	(A to C) \$ Chg. FY22-23	(A to C) % Chg. FY22-23
		al Government					
122	Se	elect Board					
		Expenses	2,000	2,000	2,000	0	0.0%
		Total	2,000	2,000	2,000	0	0.0%
123	То	own Manager					
		Personal Services	452,453	479,237	479,237	26,784	5.9%
		Expenses	31,300	32,300	32,300	1,000	3.2%
		Total	483,753	511,537	511,537	27,784	5.7%
131	Ap	ppropriation Committee					
		Expenses	500	0	0	-500	-100.0%
		Reserve Fund	125,000	125,000	125,000	0	0.0%
		Total	125,500	125,000	125,000	-500	-0.4%
133	A	ccounting					
		Personal Services	159,513	223,366	223,366	63,853	40.0%
		Expenses	23,200	27,000	27,000	3,800	16.4%
		Total	182,713	250,366	250,366	67,653	37.0%
135	Fi	nance					
		Personal Services	138,615	648,498	648,498	509,883	367.8%
		Expenses	1,835	103,785	103,785	101,950	5555.9%
		Appraisal Services			171,500	171,500	100.0%
		Total	140,450	752,283	923,783	783,333	557.7%
137	Pr	rocurement & Grants					
		Personal Services	75,000	0	0	-75,000	-100.0%
		Expenses	5,000	0	0	-5,000	-100.0%
		Total	80,000	0	0	-80,000	-100.0%
141	As	ssessors					
		Personal Services	212,537	0	0	-212,537	-100.0%
		Expenses	17,550	0	0	-17,550	-100.0%
		Appraisal Services	181,500	0	0	-181,500	-100.0%
		Total	411,587	0	0	-411,587	
145	Tr	easurer/Collector					
		Personal Services	307,568	0	0	-307,568	-100.0%
		Expenses	76,900	0	0	-76,900	-100.0%
		Total	384,468	0	0	-384,468	
151	Le	egal	,	-	-		
		Legal Counsel	280,000	283,500	283,500	3,500	1.3%
		Total	280,000	283,500	283,500	3,500	1.3%
		uman Resources	,	,		-,	

229,704

290,866

263,628

33,924

14.8%

Personal Services

	(A)	(B)	(C)	(A to C)	(A to C)
	FY22 Enacted	FY23 Dept Requests	FY23 Town Mgr. Recommend	\$ Chg. FY22-23	% Chg. FY22-23
Compensation Contingency	325,000	500,000	500,000	175,000	53.8%
Expenses	124,456	124,486	124,486	30	0.0%
Total	679,160	915,352	888,114	208,954	30.8%
Information Technology					
Personal Services	349,733	349,353	349,353	-380	-0.1%
Expenses	588,700	673,204	673,204	84,504	14.4%
Total	938,433	1,022,557	1,022,557	84,124	9.0%
Town Clerk					
Personal Services	138,435	159,413	159,413	20,978	15.2%
Expenses	7,395	10,030	10,030	2,635	35.6%
Total	145,830	169,443	169,443	23,613	16.2%
Election & Registration					
Personal Services	9,750	25,496	25,496	15,746	161.5%
Expenses	15,150	27,330	27,330	12,180	80.4%
Total	24,900	52,826	52,826	27,926	112.2%
Land Use, Planning & Permitting					
Personal Services	553,529	612,832	569,832	16,303	2.9%
Expenses	44,892	21,607	21,607	-23,285	-51.9%
Total	598,421	634,439	591,439	-6,982	-1.2%
Green Committee					
Expenses	165	200	200	35	21.2%
Total	165	200	200	35	21.2%
Open Space Committee					
Expenses	12,100	15,000	15,000	2,900	24.0%
Total	12,100	15,000	15,000	2,900	24.0%
Trail Committees					
Upper Charles Tr. Comm. Expenses	52,300	54,000	54,000	1,700	3.3%
Trails Coord. Mgt. Comm. Expenses	25,000	25,000	25,000	0	0.0%
Total	77,300	79,000	79,000	1,700	2.2%
Town Hall					
Expenses	8,270	8,270	8,270	0	0.0%
Total	8,270	8,270	8,270	0	0.0%
Cable Committee					
Expenses	0	0	0	0	0.0%
Total	0	0	0	0	0.0%
Other General Government					
Public Relations	0	60,000	60,000	60,000	100.0%
Town Reports	5,000	5,000	5,000	0	0.0%
Audit	48,000	48,000	48,000	0	0.0%
Transfer: Water Ent., Fire Prot.	247,500	247,500	247,500	0	0.0%
Total	300,500	360,500	360,500	0	0.0%

	(A)	(B)	(C)	(A to C)	(A to C)
	FY22 Enacted	FY23 Dept Requests	FY23 Town Mgr. Recommend	\$ Chg. FY22-23	% Chg. FY22-23
Total General Government	4,875,550	5,182,273	5,283,535	347,985	7.1%

# Public Safety

210	Police					
	Personal Services	2,850,635	2,913,989	2,895,989	45,354	1.6%
	Expenses	175,783	199,506	199,506	23,723	13.5%
	Auxiliary Police Expenses	3,000	3,000	3,000	0	0.0%
	Total	3,029,418	3,116,495	3,098,495	69,077	2.3%
214	Communications					
	Personal Services	682,180	767,595	742,595	60,415	8.9%
	Expenses	46,585	56,935	56,935	10,350	22.2%
	Total	728,765	824,530	799,530	70,765	9.7%
20	Fire					
	Personal Services	3,262,944	3,420,174	3,420,174	157,230	4.8%
	Expenses	292,500	309,700	309,700	17,200	5.9%
	Total	3,555,444	3,729,874	3,729,874	174,430	4.9%
44	Sealer of Weights & Measures					
	Personal Services	3,320	3,420	3,420	100	3.0%
	Expenses	1,300	1,300	1,300	0	0.0%
	Total	4,620	4,720	4,720	100	2.2%
92	Animal Control					
	Personal Services	34,118	35,141	35,141	1,023	3.0%
	Expenses	7,000	6,700	6,700	-300	-4.3%
	Total	41,118	41,841	41,841	723	1.8%
	Total Public Safety	7,359,365	7,717,460	7,674,460	315,095	4.3%
du	<u>cation</u>					
00	Hopkinton Public Schools					
	Hopkinton Public Schools	53,966,911	57,116,428	56,022,404	2,055,493	3.8%
	Hopkinton Public Schools			1,094,024	1,094,024	100.0%
	Total	53,966,911	57,116,428	57,116,428	3,149,517	5.8%
00	Regional Technical Vocational School					
	Regional Schools	597,379	597,379	597,379	0	0.0%
	Total	597,379	597,379	597,379	0	0.0%
	Total Education	54,564,290	57,713,807	57,713,807	3,149,517	5.8%
ubl	lic Works					

## 410 Engineering & Facilities

Personal Services	322,198	350,384	350,384	28,186	8.7%
Expenses	990,086	1,009,464	1,009,464	19,378	2.0%
Total	1,312,284	1,359,848	1,359,848	47,564	3.6%
420 Public Works Administration					

		(A)	(B)	(C)	(A to C)	(A to C
		FY22 Enacted	FY23 Dept Requests	FY23 Town Mgr. Recommend	\$ Chg. FY22-23	% Chg FY22-2
	Personal Services	485,335	544,832	544,832	59,497	12.3%
	Total	485,335	544,832	544,832	59,497	12.3%
2	Highway					
	Personal Services	915,938	1,026,600	1,026,600	110,662	12.1%
	Expenses	618,900	619,200	619,200	300	0.0%
	Sidewalk Maintenance	50,000	50,000	50,000	0	0.0%
	Pavement Management	501,000	550,000	501,000	0	0.0%
	Stormwater System	370,000	370,000	370,000	0	0.0%
	Parks & Rec. Facility Support	105,000	105,000	105,000	0	0.0%
	Lake Maspenock Weed Control	60,000	60,000	60,000	0	0.0%
	Total	2,620,838	2,780,800	2,731,800	110,962	4.2%
3	Snow & Ice					
	Snow & Ice Control	350,000	350,000	350,000	0	0.0%
	Total	350,000	350,000	350,000	0	0.0%
4	Street Lighting					
	Street Lights	33,000	33,000	33,000	0	0.0%
	Total	33,000	33,000	33,000	0	0.0%
6	Traffic Control					
	Traffic Lights	25,000	25,000	25,000	0	0.0%
	Total	25,000	25,000	25,000	0	0.0%
7	Tree Warden					
	Personal Services	14,354	14,354	14,354	0	0.0%
	Expenses	250,000	250,000	250,000	0	0.0%
	Total	264,354	264,354	264,354	0	0.0%
9	Other Storm Control					
	Storm Control	10,000	10,000	17,000	7,000	70.0%
	Total	10,000	10,000	17,000	7,000	70.0%
3	Waste Collection & Disposal					
	Recycling Salaries	10,000	10,000	10,000	0	0.0%
	Rubbish Collection/Disposal	479,750	494,139	494,139	14,389	3.0%
	Rubbish Disposal	367,100	402,875	402,875	35,775	9.7%
	Recycling Expense	20,000	23,000	23,000	3,000	15.0%
	Recycling Collection/Disposal	225,760	232,536	232,536	6,776	3.0%
	Household Hazardous Waste	10,000	10,000	10,000	0	0.0%
	Total	1,112,610	1,172,550	1,172,550	59,940	5.4%
1	Cemetery Commission					
	Personal Services	0	0		0	0.0%
	Expenses	1,200	1,200	1,200	0	0.0%
	Total	1,200	1,200	1,200	0	0.0%
	Total Public Works	6,214,621	6,541,585	6,499,584	284,963	4.6%

	- · ·	(A)	(B)	(C)	(A to C)	(A to C)
		FY22 Enacted	FY23 Dept Requests	FY23 Town Mgr. Recommend	\$ Chg. FY22-23	% Chg. FY22-23
511	Health Services					
	Personal Services	281,654	304,926	304,926	23,272	8.3%
	Expenses	93,690	103,390	103,390	9,700	10.4%
	Total	375,344	408,316	408,316	32,972	8.8%
541	Senior Center					
	Personal Services	426,804	436,180	436,180	9,376	2.2%
	Expenses	40,955	44,955	44,955	4,000	9.8%
	Total	467,759	481,135	481,135	13,376	2.9%
542	Youth & Family Services					
	Personal Services	204,440	209,250	209,250	4,810	2.4%
	Expenses	68,670	77,725	77,725	9,055	13.2%
	Total	273,110	286,975	286,975	13,865	5.1%
543	Veterans Services					
	Veterans District	47,349	47,349	47,349	0	0.0%
	Veterans Service Benefits	75,000	75,000	75,000	0	0.0%
	Veterans Supplies	1,300	1,300	1,300	0	0.0%
	Total	123,649	123,649	123,649	0	0.0%
	Total Health & Human Services	1,239,862	1,300,075	1,300,075	60,213	4.9%
Cult	ture and Recreation					
610	Library					
	Personal Services	584,839	882,391	784,391	199,552	34.1%
	Expenses	46,865	64,965	45,965	-900	-1.9%
	Total	631,704	947,356	830,356	198,652	31.4%
620	Parks and Recreation		,	, , , , , , , , , , , , , , , , , , ,		
	Personal Services	171,830	167,579	167,579	-4,251	-2.5%
	Expenses	18,000	22,500	22,500	4,500	25.0%
	Rec Facility Debt Service	0	0	0	0	100.0%
	Total	189,830	190,079	190,079	249	0.1%
691	Historic Commission					
	Expenses	1,000	1,000	1,000.00	0	0.0%
	Total	1,000	1,000	1,000.00	0	0.0%
692	Celebrations					
	Memorial Day	2,000	32,000	2,000.00	0	0.0%
	Total	2,000	32,000	2,000.00	0	0.0%
692	Townwide Celebration - Hopkinton Day	,	,	,		
	Expenses	30,000	32,000	30,000.00	0	0.0%
	Total	30,000	32,000	30,000.00	0	0.0%
695		,	,•	, •	·	
		0	0	0.00	0	0.0%
	Expenses Total	0	0	0	0	0.0%

			,			
		(A)	(B)	(C)	(A to C)	(A to C)
		FY22 Enacted	FY23 Dept Requests	FY23 Town Mgr. Recommend	\$ Chg. FY22-23	% Chg. FY22-23
Debt S	<u>Service</u>					
700 D	ebt Service					
	Retirement of Debt	5,001,080	4,820,122	4,820,122	-180,958	-3.6%
	Long Term Interest	2,531,319	2,253,386	2,253,386	-277,933	-11.0%
	Short Term Interest	0	121,479	121,479	121,479	0.0%
	Total Debt Service	7,532,399	7,194,987	7,194,987	-337,412	-4.5%
Emplo	oyee Benefits&Insurance					
Tota	al Employee Benefits & Insurance	13,752,451	14,852,647	14,852,647	1,100,196	8.0%
	Total General Fund Spending	96,393,072	101,705,269	101,572,530	5,119,458	5.3%

### **FUND 2400: COMMUNITY PRESERVATION**

193	193 CPA Administration							
	Personal Services	12,095	12,095	12,095	0	0.0%		
	Expenses	60,210	70,210	70,210	10,000	16.6%		
	Total	72,305	82,305	82,305	10,000	13.8%		
700	Debt Service							
	Retirement of Debt	250,000	120,000	120,000	-130,000	-52.0%		
	Long Term Interest	51,619	40,419	40,419	-11,200	-21.7%		
	Total	301,619	160,419	160,419	-141,200	-46.8%		
	Total Community Preservation	373,924	242,724	242,724	-131,200	-35.1%		
	-							

## FUND 6000: SEWER ENTERPRISE

	Direct Costs					
440	Sewer					
	Personal Services	174,818	174,818	174,818	0	0.0%
	Expenses	913,862	916,162	916,162	2,300	0.3%
	Total	1,088,680	1,090,980	1,090,980	2,300	0.2%
700	Debt Service					
	Retirement of Debt	862,940	874,431	874,431	11,491	1.3%
	Long Term Interest	147,789	131,312	131,312	-16,477	-11.1%
	Total	1,010,729	1,005,743	1,005,743	-4,986	-0.5%
	Appropriation	2,099,409	2,096,723	2,096,723	-2,686	-0.1%
	Indirect Costs					
	Employee Benefits & Pensions	309,724	324,382	324,382	14,658	4.7%
	Shared Employees				0	0.0%
	Shared Facility		0	0	0	
	Other (Workers comp)		0	0	0	
	Indirect Cost Total	309,724	324,382	324,382	14,658	4.7%
	Total Sewer Enterprise	2,409,133	2,421,105	2,421,105	11,972	0.5%

		(A)	(B)	(C)	(A to C)	(A to C)
		FY22 Enacted	FY23 Dept Requests	FY23 Town Mgr. Recommend	\$ Chg. FY22-23	% Chg. FY22-23
<b>UN</b>	ID 6100: WATER ENTERPRISE					
	Direct Costs					
450	Water					
	Personal Services	434,572	452,831	452,831	18,259	4.2%
	Expenses	860,546	884,046	884,046	23,500	2.7%
	Total	1,295,118	1,336,877	1,336,877	41,759	3.2%
700	Debt Service					
	Retirement of Debt	639,641	521,284	521,284	-118,357	-18.5%
	Long Term Interest	260,689	217,983	176,567	-84,122	-32.3%
	Total	900,330	739,267	697,851	-202,479	-22.5%
	Appropriation	2,195,448	2,076,144	2,034,728	-160,720	-7.3%
	Indirect Costs					
	<b>Employee Benefits &amp; Pensions</b>	388,872	432,973	432,973	44,101	11.3%
	Shared Employees				0	0.0%
	Shared Facility				0	0.0%
	Other (Workers comp)				0	0.0%
	Total	388,872	432,973	432,973	44,101	11.3%
	Total Water Enterprise	2,584,320	2,509,117	2,467,701	-116,619	-4.5%

# FUND 6300: PEG ACCESS

Direct Costs					
630 PEG Access					
Personal Services	253,000	253,000	0	-253,000	-100.0%
Expenses	93,947	93,947	0	-93,947	-100.0%
Capital Budget		0	0	0	100.0%
Total	346,947	346,947	0	-346,947	-100.0%
Total PEG Access Enterprise Fund	346,947	346,947	0	-346,947	-100.0%
Appropriation Summary*					
Fund 1000: General Fund Spending	96,393,072	101,705,269	101,572,530	5,119,458	5.3%
Fund 2400: Community Preservation	373,924	242,724	242,724	-131,200	-35.1%
Fund 6000: Sewer Enterprise	2,409,133	2,421,105	2,421,105	11,972	0.5%
Fund 6100: Water Enterprise	2,584,320	2,509,117	2,467,701	-116,619	-4.5%
Fund 6200: Parks & Recreation Enterprise	0	0	0	0	0.0%
Fund 6300: PEG Access Enterprise	346,947	346,947	0	-346,947	-100.0%
Total	102,107,396	107,225,163	106,704,059	4,536,663	4.4%

\*Enterprise Funds Include Indirect Costs

## Town of Hopkinton; Projected Tax Impact, FY 2023

Overall Tax Impact Summary:	FY22	Tax Impact % Change from FY21	FY23	Maximum Tax Impact % Change from FY22
Prior Year Unused Levy	\$0	0.00%	\$0	0.00%
Statutory 2 1/2% Levy Increase	\$1,774,767	2.31%	\$1,904,596	2.31%
Override/(Underride)	\$0	0.00%	\$0	0.00%
Unused Levy	\$0	0.00%	\$0	0.00%
Net Change in Principal & Interest on Excluded Debt	\$428,686	0.56%	-\$191,478	-0.23%
Change in Tax Levy on Existing Tax Base	\$2,203,453	2.86%	\$1,713,118	2.08%
Additional Projected Tax Levy from New Growth	\$2,000,000	2.60%	\$2,500,000	3.03%
Total Increase in Tax Levy	\$4,203,453	5.46%	\$4,213,118	5.10%

### Town of Hopkinton, Capital Improvement Summary, FY 2023

	<u>General Fund - Pay as You Go</u>						
	Hopkinton Department	Project	<u>Amount</u> <u>Requested</u>	Town Manager Recommends			
155-1	Information Technology	End User Computer Hardware Renewal	\$66,750	\$66,750			
155-2	Information Technology	Datacenter Upgrades & Redundancy	\$58,000	\$58,000			
155-3	Information Technology	Videoconferencing Updates	\$22,390	\$22,390			
155-4	Information Technology	Electronic Document Management System	\$70,000	\$70,000			
214-1	Communications	Public Safety Radio System Feasibility Study	\$100,000	\$100,000			
220-1	Fire	Engine 4 Replacement	\$805,000	\$805,000			
210-1	Police	Patrol Cruiser Replacement (3)	\$180,000	\$180,000			
300-1	Public Schools	High School Auditorium Stage & Lighting	\$325,000	\$325,000			
300-2	Public Schools	Districtwide Computer Network Switches	\$75,000	\$75,000			
300-3	Public Schools	Wetlands Order of Condition Additional; ATM 2018, ART 14	\$60,000	\$60,000			
410-2	Facilities	Fire Station Roof HVAC Replacement, Add to ATM 2017, ART 20	\$252,000	\$252,000			
410-3	Facilities	Police Station Roof Replacement Cost Growth	\$187,000	\$187,000			
410-4	Facilities	Police Station Mechanical System Upgrades	\$96,000	\$96,000			
410-5	Facilities	Senior Center Dining Facility Expansion - Design	\$35,000	\$35,000			
410-6	Facilities	Center School Reuse Design	\$100,000	\$100,000			
420-1	Public Works	Street Sweeper (S-23) Replacement	\$270,000	\$270,000			
420-2	Public Works	Sidewalk Replacement, Walcott St.	\$45,000	\$45,000			
430-3	Public Works	Street Sweeper (S-22) Replacement	\$270,000	\$0			
420-4	Public Works	Super Duty Pickup/Dump (S-12) Replacement	\$86,000	\$86,000			
420.5	Public Works	Tree Truck, Additional; ATM 2019, ART 20	\$100,000	\$100,000			
	*	Total Pay as You Go:	\$3,203,140	\$2,933,140			

	General Fund - Borrowing Excluded from Tax Levy Limit							
	Hopkinton Department	Project	<u>Amount</u> <u>Requested</u>	<u>Town Manager</u> <u>Recommends</u>	<u>Tax</u> Impact			
220-2	Fire	Engine 2 Replacement	\$736,318	\$736,318				
220-2	гие	Estimated Long Term Borrowing Cost for Year 1 Principal & Interest	\$77,890	\$77,890	0.09%			
410-1	Facilities	Fire Station 2 (Woodville) Upgrades	\$400,000	\$400,000				
410-1	raciilles	Estimated Long Term Borrowing Cost for Year 1 Principal & Interest	\$27,369	\$27,369	0.03%			
420-6	Dublic Works	Lake Maspenock Dam	\$400,000	\$400,000				
420-0	Public Works	Estimated Long Term Borrowing Cost for Year 1 Principal & Interest	\$36,339	\$36,339	0.04%			
300-4	Public Schools	Air Handling Unit Replacement	\$475,000	\$475,000				
300-4	Fublic Schools	Estimated Long Term Borrowing Cost for Year 1 Principal & Interest	\$43,152	\$43,152	0.05%			
300-6	Public Schools	Solar & Battery Storage Project	\$6,287,000					
300-0	Fublic Schools	Estimated Long Term Borrowing Cost for Year 1 Principal & Interest			0.00%			
300-7	Public Schools	Marathon School Cost (2021 ATM Art 17) Increase	\$695,900	\$695,900				
300-7	Fublic Schools	Estimated Long Term Borrowing Cost for Year 1 Principal & Interest	\$47,615	\$47,615	0.06%			
630-1	Parks and Recreation	Replace Surface at Fruit Street Athletic Field	\$1,671,543	\$1,671,543				
030-1		Estimated Long Term Borrowing Cost for Year 1 Principal & Interest	\$179,326	\$179,326	0.22%			
-		Total Borrowing Excluded from Tax Levy Limit:	\$9,865,761	\$4,378,761				
		Estimated Year 1 Principal & Interest	\$411,691	\$411,691	0.50%			

	Capital - Community Preservation Act						
	Hopkinton Department	<u>Project</u>	<u>Amount</u> <u>Requested</u>	Town Manager Recommends			
2400-1	Land Use/Town Manager	Shared Housing Services for Affordable Housing	\$23,000	\$23,000			
2400-2	Town Clerk	Town Clerk's Records Preservation	\$20,000	\$20,000			
2400-3	TCMC	Middle School Cross Country Course Drainage and Surfacing	\$18,000	\$18,000			
2400-4	TCMC	Metrowest Holdings Land Purchase	TBD	TBD			
2400-5	TCMC	Cameron Woods Trailhead Parking Lot	\$15,000	\$15,000			
2400-6	Upper Charles Trail	Upper Charles Trail Campus Trail Connector Engineering	\$411,600	\$411,600			
2400-7	Open Space	Spring Street Land Purchase	TBD	TBD			
2400-8	Parks and Recreation	EMC Skatepark phase 2	\$50,000	\$50,000			
2400-9	Parks and Recreation	Pickleball/Tennis Court	\$775,000	\$775,000			
2400-10	Parks and Recreation	Little League Bathroom Engineering Study	\$50,000	\$50,000			
2400-11	Open Space	Land Purchase Conroy Property (Saddle Hill - Conroy)	TBD	TBD			
2400-12	Open Space	Survey and Boundary Marking Cameron Woods	\$10,000	\$10,000			
2400-13	Upper Charles Trail	Land Purchase/Easement East Main Street (Mezzit)	TBD	TBD			
	Total Community Preservation Act \$1,372,600 \$1,372,600						

	Capital - Water Enterprise Fund									
	Hopkinton Department	Project		<u>Amount</u> Requested	<u>Town Manager</u> <u>Recommends</u>					
6100-1	Water	Clean Water Tanks (3)	\$	50,000	\$50,000					
6100-2	Water	Pickup Truck (W4) Replacement	\$	60,000	\$60,000					
6100-3	Water	MWRA Connection Design Work	\$	1,300,000	\$1,300,000					
6100-4	Water	Fruit Street Well Facility Roof Replacement	\$	77,000	\$77,000					
6100-5	Water	PFAS Filtration System	\$	600,000	\$600,000					
	•	Total Water Enterprise Fund		¢2 097 000	\$2 097 000					

Total Water Enterprise Fund \$2,087,000 \$2,087,000

			Town of Hopkinton 5 Year Capital Im	FY 2023				
		<u>Department</u>	General Fund Project	<u>Amount</u> Requested	FY2024 Initial Plan	FY2025 Initial Plan	FY2026 Initial Plan	FY2027 Initial Plan
155	1	Info. Technology	End User Computer Hardware Renewal	\$66,750	\$59,650	\$52,555	\$52,555	\$52,555
155	2	Info. Technology	Datacenter Upgrades & Redundancy	\$58,000			\$75,000	
155	3	Info. Technology	Videoconferencing Updates	\$22,390			\$39,000	
155	4	Info. Technology	Electronic Document Management System	\$70,000			,	
155	5	Info. Technology	Multi Function Printer Cyclical Replacement (2)	¢. 0,000	\$16,000	\$16,000	\$16,000	\$16,000
210	1	Police	Patrol Cruiser Replacment (3)	\$180,000	\$185,000	\$190,000	\$197,000	\$205,000
214	1	Communications	Public Safety Radio System Upgrade	\$100,000	\$3,000,000	\$100,000	<i><i><i>ϕ</i>101,000</i></i>	<i>\</i>
220	1	Fire	Engine 2 Replacement	\$736,318	\$0,000,000			
220	2	Fire	Engine 4 Replacement	\$805,000				
220		Fire	Pickup (C-3) F250 Replacement	\$005,000	\$70,000			
220		Fire						
			Vehicle (C-5) Ford Explorer Replacement		\$60,000	¢450.000		
220	4	Fire	Ambulance (A-3) Replacement			\$450,000		
220	5	Fire	SCBA (?)			\$380,000	ATT 000	
220	6	Fire	Vehicle (C-4) Ford Explorer Replacement				\$75,000	
220	7	Fire	Vehicle (B-6) Replacement					\$100,000
300	1	Public Schools	High School Auditorium Stage & Lighting	\$325,000				
300	2	Public Schools	Technology Upgrades (FY23 Switches)	\$75,000	\$75,000	\$75,000	\$75,000	\$75,000
300	3	Public Schools	Wetlands Order of Condition	\$60,000				
300	4	Public Schools	Air Handling Unit Replacement	\$475,000	\$25,000	\$100,000	\$135,000	\$175,000
300	5	Public Schools	Middle School Roof Replacement Cost Growth		TBD			
300	6	Public Schools	Solar & Battery Storage Project	\$0				
300	7	Public Schools	Marathon Addition Cost Add; 2021 ATM ART17	\$695,900				
300	8	Public Schools	Elmwood School Renovation or Replacement		\$59,000,000			
300	9	Public Schools	Middle School Gym Partition Wall		\$35,000			
300	10	Public Schools	Master Traffic Pattern Improvement		\$2,200,000		\$870,000	
300	11	Public Schools	Additional Turf Athletic Fields (3)		\$4,000,000	\$4,000,000		
300	12	Public Schools	Building & Grounds Equipment and Vehicles			\$59,000		\$42,000
300		Public Schools	Loop Road, Sidewalk, Parking Paving			\$1,500,000	\$490,000	. ,
300		Public Schools	Building & Grounds Storage Facility				\$450,000	
300		Public Schools	Kitchen Equipment				<i>,</i>	\$50,000
410	1	Facilities	Fire Station 2 (Woodville) Upgrades	\$400,000				<i>\</i> \\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\
410		Facilities	Fire Station 1 (Main St) Roof Replacement	\$252,000				
410	3	Facilities	Police Station Roof Replacement Cost Growth	\$187,000				
410	4	Facilities	Police Station Mechancial System Upgrades	\$96,000				
					¢265.000			
410		Facilities	Senior Center Dining Facility Expansion	\$35,000	\$265,000			
410		Facilities	Center School Reuse Design	\$100,000				
410		Facilities	Senior Center Kitchen Equipment & Ventilation		\$100,000			
410		Facilities	Fire Main Envelope Repairs		\$140,000			
410		Facilities	Town Hall Boiler Replacement			\$100,000		
		Facilities	Fruit St. Buliding Oil to Gas Conversion				\$100,000	
410		Facilities	Fruit St. Garage Repirs				\$300,000	
410	12	Facilities	Senior Center HVAC Renewal					\$275,000
420	1	Public Works	Street Sweeper (S-23) Replacement	\$270,000				
420	2	Public Works	Sidewalk Replacement, Walcott St.	\$45,000				
420	3	Public Works	Street Sweeper (S-22) Replacement		\$270,000			
420	4	Public Works	Superduty Pickup/Dump (S-12) Replacement	\$86,000				
420	5	Public Works	Tree Truck; Add to ATM 2019 Art 20	\$100,000				
420	6	Public Works	Lake Maspenock Dam	\$400,000				
420	6	Public Works	Loader (L-9), CAT 928 Replacement		\$200,000			
420	6	Public Works	Superduty Dump (S-4) INT 7600 Replacement		\$215,000			
420	7	Public Works	Backhoe (S-21) CAT 420 Replacement		\$140,000			
420	8	Public Works	Superduty Pickup (M-1) F350 Replacement			\$65,000		
420		Public Works	Loader (L-11), CAT 928 Replacement			\$200,000		
420		Public Works	Superduty Dump (S-6) INT 7600 Replacement			\$215,000		
420		Public Works	Superduty Dump (S-24) INT 7600 Replacement	_		\$215,000		
		Public Works	Bopmag Roller Replacement			\$25,000		

		Town of Hopkinton 5 Year Capital Imp	provement Sum	ary, FY 2023 - F	Y 2027		
	<u>Department</u>	General Fund Project	<u>FY 2023</u> <u>Amount</u> <u>Requested</u>	FY2024 Initial Plan	FY2025 Initial Plan	FY2026 Initial Plan	FY2027 Initial <u>Plan</u>
13	Public Works	Car (C-1) Explorer Replacement				\$55,000	
14	Public Works	Superduty Dump (S-5) INT 7600 Replacement				\$225,000	
15	Public Works	Superduty Dump (S-8) INT 7600 Replacement				\$225,000	
16	Public Works	Trackless Tractor (S-18) Replacement				\$200,000	
17	Public Works	Car (C-2) Sedan Replacement					\$25,000
18	Public Works	Trackless Tractor (S-19) Replacement					\$200,000
19	Public Works	Superduty Dump (S-25) PB 348 Replacement					\$225,000
1	Parks & Rec.	Fruit Street Field Renewal	\$1,671,543				
		\$90,030,216	\$7,311,901	\$70,055,650	\$7,642,555	\$3,579,555	\$1,440,555
Put	blic Schools Plan or	n tab (c) shows an additional \$49.39M in requests for I	FY 2028 - 2032				
		Enterprise Fund Project	<u>Amount</u> <u>Requested</u>	FY2024 Initial Plan	FY2025 Initial Plan	FY2026 Initial Plan	FY2027 Initial Plan
1	Water Enterprise	Clean Water Tanks (3)	\$50,000				
2	Water Enterprise	Pickup (W-4) Replacement	\$60,000				
3	Water Enterprise	MWRA Connection Design Work	\$1,300,000	TBD			
4	Water Enterprise	Fruit St. Well Facility Roof Replacement	\$77,000				
	14 15 16 17 18 19 1 <i>Pul</i> 1 2 3	<ul> <li>13 Public Works</li> <li>14 Public Works</li> <li>15 Public Works</li> <li>16 Public Works</li> <li>17 Public Works</li> <li>18 Public Works</li> <li>19 Public Works</li> <li>10 Parks &amp; Rec.</li> </ul> Public Schools Plan or <ul> <li>1 Water Enterprise</li> <li>2 Water Enterprise</li> <li>3 Water Enterprise</li> </ul>	Department         General Fund Project           13         Public Works         Car (C-1) Explorer Replacement           14         Public Works         Superduty Dump (S-5) INT 7600 Replacement           15         Public Works         Superduty Dump (S-8) INT 7600 Replacement           16         Public Works         Trackless Tractor (S-18) Replacement           17         Public Works         Car (C-2) Sedan Replacement           18         Public Works         Trackless Tractor (S-19) Replacement           19         Public Works         Superduty Dump (S-25) PB 348 Replacement           1         Parks & Rec.         Fruit Street Field Renewal           \$90,030,216           Public Schools Plan on tab (c) shows an additional \$49.39M in requests for Plant           \$13           Water Enterprise           1         Water Enterprise         Clean Water Tanks (3)           2         Water Enterprise         Pickup (W-4) Replacement           3         Water Enterprise         MWRA Connection Design Work	Department         General Fund Project         FY 2023 Amount Requested           13         Public Works         Car (C-1) Explorer Replacement         14           14         Public Works         Superduty Dump (S-5) INT 7600 Replacement         1           15         Public Works         Superduty Dump (S-8) INT 7600 Replacement         1           16         Public Works         Trackless Tractor (S-18) Replacement         1           17         Public Works         Car (C-2) Sedan Replacement         1           18         Public Works         Trackless Tractor (S-19) Replacement         1           19         Public Works         Superduty Dump (S-25) PB 348 Replacement         1           19         Public Works         Superduty Dump (S-25) PB 348 Replacement         1           1         Parks & Rec.         Fruit Street Field Renewal         \$1,671,543           1         Parks & Rec.         Fruit Street Field Renewal         \$1,671,543           1         Parks & Rec.         Fruit Street Field Renewal         \$1,671,543           1         Parks & Rec.         Fruit Street Field Renewal         \$1,671,543           1         Parks & Rec.         Fruit Street Field Renewal         \$1,671,543           1         Parks & Rec.         Clean W	DepartmentGeneral Fund ProjectFY 2023, Amount, RequestedFY2024 Initial, Plan13Public WorksCar (C-1) Explorer Replacement	DepartmentGeneral Fund ProjectAmount, RequestedFY2024 Initial PlanFY2025 Initial Plan13Public WorksCar (C-1) Explorer ReplacementIIIIIII14Public WorksSuperduty Dump (S-5) INT 7600 ReplacementIIIIIIIIII15Public WorksSuperduty Dump (S-5) INT 7600 ReplacementIIIIIIIIIIIIIIIIIIIIIIIIIIIIIIIIIII	DepartmentGeneral Fund ProjectFY 2023 Amount RequestedFY 2024 Initial PlanFY 2025 Initial PlanFY 2026 Initial Plan13Public WorksCar (C-1) Explorer ReplacementImage: Second Secon

\$53,000

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6100 5 Water Enterprise

61006Water Enterprise61007Water Enterprise

6100 8 Water Enterprise

6000 1 Sewer Enterprise

6000 2 Sewer Enterprise

Pickup (W-3) Replacement

Pickup (E-2) Replacement

Pickup (W-1) D 2500 Replacement

Superduty Dump (W-5) INT 7600 Replacement

Superduty Pickup (M-2) F350 Replacement

Compressor, Ingersall Rand, Replacement



### TOWN OF HOPKINTON TOWN MANAGER'S OFFICE Norman Khumalo, Town Manager

TO: Town of Hopkinton Select Board

FROM: Norman Khumalo, Town Manager
DATE: January 28, 2022
RE: Fiscal Year (FY) 2023 Comprehensive Budget Transmittal

As directed by the Select Board, this memorandum provides a comprehensive budget recommendation for FY 2023. The recommendation is within the constraints of the Proposition 2 <sup>1</sup>/<sub>2</sub> limit on growth in the tax levy, and considers funds available from projected new growth in the residential, commercial, and industrial tax base, local aid from the Commonwealth, and other anticipated revenue growth.

This proposal meets all statutory and regulatory requirements; and is consistent with Town Financial Policy.

After several difficult budget cycles with high sensitivity to the COVID-19 public health emergency, this proposal includes specific recommendations to address demands associated with continued growth in the Town, and the concomitant need for targeted service level adjustments. These targeted adjustments for "growth with equity" reflect an operationalization of the strategic objectives to enhance the Town's tangible commitment to diversity, equity, inclusion, and belonging in our community. Specific priorities reflected in the budget include:

- Sustain municipal services, including educational services, at FY 2022 levels
- Meet contractual and debt obligations
- Fund targeted service expansion supporting diversity, equity, inclusion, and belonging; such as high priority special education needs funding for the Hopkinton Public Schools and for out of district special education tuition, a substantial increase in staffing at the Hopkinton Public Library to enhance service to an increasingly diverse user base, modest increases to support enhanced services for at-risk segments of the community in Senior Services, Youth and Family Service, and Police outreach programs
- The addition of dedicated staff in the Department of Public Works for tree stewardship, and in Land Use for conservation duties; and modest growth-driven increases in support staffing in the Town Clerk's critical election function and other functions, and for Human Resources training and administration work
- Balance spending and tax impact in a way that meets service level expectations while preserving the Town's long term financial health and stability

- Continued funding for long term costs including long-term pension funding and long-term retiree health care (OPEB) funding
- Resumption of modest contributions to stabilization reserves
- Funding all recurring costs with recurring sources of revenue, consistent with objectives identified in Town financial policy.

For the General Fund, this budget forecasts revenues of \$105,657,502, which is 7% above the budgeted revenue level for FY 2022, and which is detailed in Enclosure (1). This rise is attributable to several factors. Foremost, the tax levy is rising by \$5.1 million, with \$1.9 million tied to the statutory 2.5% increase in the tax levy and the remainder tied to new growth accrued in FY 2022 and expected in FY 2023, with most new growth associated with a major recapitalization driving tax value increases at the Eversource liquid natural gas facility. The revenue also includes an estimated \$805,000 anticipated as insurance proceeds from the catastrophic loss of Fire Engine 4 in a commercial repair shop fire. Other factors include the Governor's proposal to increase local aid to Hopkinton by \$733,557, and an increase in funds used from certified free cash remaining from prior year activities of \$421,464.

The operating budget proposes balanced expenditures of \$105,657,502, and includes the following amounts: Operating Departments \$79,830,632; Employee benefits and insurance, \$14,852,647; Payment of principal and interest on debt, \$7,170,833,; and transfers of \$3,803,390.

Tax lien administration costs	50,000	0.00%
State funded Library spending	28,736	0.00%
General Government	\$5,326,535	9.2%
Public Safety	\$7,692,460	4.5%
Education*	\$56,619,783	5.8%
Special Education Reserve	\$1,094,024	5.070
Public Works	\$6,548,584	5.4%
Health and Human Services	\$1,300,075	4.9%
Culture and Recreation	\$1,170,435	37.0%
Employee Benefits and Insurance	\$14,852,647	8.0%
Total	94,683,279	6.5%

Changes in spending by government function categories are as follows:

\* Includes funding for Keefe Technical School tuition payments

There is expected to be a Town Meeting Article to create a Special Education Reserve Fund. The Hopkinton Public Schools requested a budget of \$57,116,428, which included an increase of \$1,094,024 for out-of-district special education payments. This recommendation provides the full \$57,116,428 requested by the schools, but provides \$56,022,404 directly to the School Department, and provides the complimentary \$1,094,024 as a transfer to the new Special Education Reserve Fund, with the expectation that the funds will be used to pay for out-of-district

special education costs in FY 2023 by subsequent authorization by both the Select Board and School Committee.

A high level view of the proposed operating budget is detailed in Enclosure (1). A multi-year view of the operating budget is provided as Enclosure (2), and a line-by-line budget detail is provided as Enclosure (3).

As a fiscal stewardship measure, this budget proposes to transfer \$250,000 to the General Fund Stabilization account. The Town's Financial Policy encourages maintaining a combined General Fund Stabilization balance and unallocated certified free cash balance of 5% of the General Fund budget. For this proposed budget, that 5% target would be \$5.1 million. After the proposed deposit to the General Fund Stabilization account, the balance (before investment returns) would be \$4,203,384, which when combined with unallocated certified free cash would nearly meet the Town's target, with a 4.9% aggregate reserve level. The Town also holds a Capital Stabilization Fund with a balance of \$343,164, and a School Stabilization Fund with a balance of \$3,120,075, reflecting additional financial strength.

This proposal also contains funding for the Town's public employee pension fund, including \$2,144,260 toward paying down the Town's long-term pension liability, consistent with the plan to achieve full funding of the employee pension plan by 2037. Further, the plan recommends a contribution of \$620,250 to the Town's Other Post Employment Benefit (OPEB) Trust Fund, which has been established as a fiscal stewardship measure to set aside funds to pay future retiree medical benefits that current and past employees have already earned.

As part of required financial reporting, the Town hires an actuary each year to update the estimate of the long-term liability associated with the retirement health care benefits that current and past employees have earned. Based on prior analyses, Hopkinton was on a path to contribute an amount planned for \$420,250 to the Town's OPEB Trust Fund in FY 2023, with the contribution planned to escalate by 2.5% per year, on a path to fully funding the liability by 2050. In the latest actuarial revision, received a few weeks ago, the estimated liability rose significantly as a result of changes in actuarial assumptions. In the coming weeks, the Finance Department will present an analysis of this situation to the Select Board, along with a briefing by the actuary. For this budget proposal, the contribution to the OPEB Trust Fund has been increased from \$420,250 to \$620,250, again, with a planned 2.5% escalation of contributions in future years. This adjustment will keep the Town close to the 2050 target for fully funding this liability.

The recommended budget includes a list of eighteen "pay-as-you-go" capital projects with an aggregate cost of \$2,128,140 recommended for funding from the available certified free cash balance. The pay-as-you-go list includes authorization for an additional purchase of a replacement for Fire Engine 4, which was ironically destroyed in a commercial repair shop fire, and which is expected to be funded through insurance proceeds which are recommended to be appropriated for this purpose.

The tax impact of the proposed operating budget is 2.31%, which would amount to a \$268 tax increase on the average home with a value of \$681,100 and a tax bill of \$11,599; however, because old debt which is excluded from the tax levy is being paid off faster than new excluded debt is being added, the aggregate effective tax impact for FY 2023 on existing taxpayers will be 2.08%, or \$241 on the average home with a value of \$681,100 and a tax bill of \$11,599.

This proposal also foresees putting six projects forward for Town Meeting and voter consideration as excluded debt under the Proposition 2 ½ budget scoring rules, subject to plebiscite, for an aggregate amount of \$4,378,761. As excluded debt, if these projects are approved, taxes will only be levied to support payment until the projects are paid off rather than permanently increasing the tax levy. It is anticipated that in the first year, if all six of the proposed excluded debt projects are approved, there will be an interest-only temporary borrowing with an estimated interest cost of \$62,849, with a taxpayer impact of 0.08%, however, because more excluded debt is being paid off than added in FY 2023, there will be a reduction in taxpayer expense for excluded debt, as discussed in the previous paragraph. However, it is noteworthy that if these projects are subsequently funded through long term bonding, the principal and interest costs would rise to approximately \$411,000, with an anticipated tax impact of 0.50% in FY 2024 with variances possible based on prevailing interest rates at time of eventual borrowing, and it is important to understand the eventual tax impact when considering approval of these projects.

A breakdown of tax impact is provided in Enclosure (4). A complete list of proposed FY 2023 capital projects is provided in Enclosure (5).

The Town's Financial Policy supports the use of free cash as a supplemental source of funding for sustaining Town infrastructure and for improving financial strength and resilience. Consistent with that approach, in addition to the \$2,128,140 allocated for pay-as-you-go capital projects, \$620,250 of free cash is being recommended as a contribution to the OPEB Liability Trust Fund and \$250,000 to the General Stabilization Fund. Net revenue from the Commonwealth of Massachusetts as local aid is projected to be \$9,689,011 from the Governor's proposed FY23 budget. If support from the Commonwealth is materially less, additional budget adjustments will be required. Local receipts are conservatively estimated at \$4,733,679. Other available funds include ambulance receipts, and other miscellaneous sources; and that category of revenue will provide \$841,098.

In developing this proposal, staff have reviewed each estimate and assumption that supports material projections for both revenue and expense. This review included factors that will impact prospective budgets beyond FY 2023, as shown in Enclosure (2). In conducting the review, the sensitivity of key estimates was analyzed with an eye toward their potential to significantly impact the overall stability of proposed budgets.

### The following notes relate to accounts outside the General Fund:

The Community Preservation Funds from statutory surcharges on property taxes projected at \$1,753,150, of which \$1,339,067 is projected from property tax bills and \$414,083 from State matching funds support. The state match in FY2022 was \$553,004 and received in December 2021 and January 2022. The Community Preservation Funds budget includes pay-as-you-go capital improvements at \$1,372,600; with the following balances:

Historic Resources	\$646,713
Community Housing	\$967,090
Open Space	\$1,155,750
Recreation	\$371,594
Undesignated	\$4,079,059
Total	\$7,220,207

Enterprise revenues are projected as follows:

Water Enterprise	\$2,509,117
Sewer Enterprise	\$2,421,105

Community access cable TV programming is available in Hopkinton from HCAM, the Hopkinton Community Access and Media, Inc. On an ongoing basis, HCAM is funded from fees collected by local cable providers which are remitted to the Town and distributed to HCAM to support public access programming. In response to a recent statutory change, a proposed article at Annual Town Meeting, Hopkinton will consider adopting a pass-through mechanism established in Massachusetts law specifically for community cable TV. That provision will require the Town to accumulate and hold collected fees for an initial year, so that Town Meeting can appropriate those fees to HCAM at Town Meeting in May, 2023 and each year thereafter. Because of the shift in funding methods, HCAM will be without its normal funding source for a year, while a baseline round of fees are accumulated for future appropriation. To support HCAM operations during that year, this budget proposes an appropriation of \$346,947 from certified free cash to support HCAM during the transition year.

### Forward looking factors for consideration:

This balanced budget proposal benefits from several million dollars in new tax revenue recorded in FY 2022 and projected for FY 2023 in connection with a major recapitalization of the Eversource liquid natural gas facility located here. It is noteworthy that, unlike situations where new growth is tied to residential development, the growth in tax value at the Eversource liquid natural gas facility will not generate associated demand for educational or other social services. In that context, this growth is particularly beneficial as a new revenue source without an associated new expense.

That good news on the tax front is tempered by Eversource's established record of challenging tax assessments; which introduces unusual risk in the Town's revenue stream. Reflecting that, the proposed budget includes a \$1 million set-aside to the tax overlay account, which is a reserve fund for potential losses on tax appeals.

Further, while the Town expects a two year surge in new growth revenue from the the Eversoure liquid natural gas facility upgrade over FY 2022 and FY 2023, and while those funds become part of the recurring tax base, it seems unlikely that there will frequent future industrial developments of this scale to deliver additional future tranches of new growth revenue without associated educational and social service costs.

Over the past several years, operating budget increases of substantially more than 2.5% have been possible because of new growth from new residential construction at Legacy Farms and on scattered sites across the Town, and from the aforementioned increases in the industrial tax base. If the Town enters an economic phase where residential construction is likely to taper off as development shifts to smaller, scattered-site projects, and where industrial redevelopment slows; the Town will be challenged to provide service sustainment increases beyond the 2.5% level allowed by Proposition 2.5%. To the extent that compensation and other cost commitments substantially exceed 2.5% in those years, the Town will face structural budget shortfalls.

With respect to the capital improvements program, the Town has been accepted into the Massachusetts School Building Authority process which offers the chance of partial funding toward the renewal or replacement of the Elmwood School. While that support is welcome, it is likely that there will be a substantial cost to the Town in the form of a large excluded debt borrowing to supplement State funding. Experience from recent construction projects for new

schools in peer communities indicates that construction costs have risen markedly, and that the planned project here will therefore have a significant tax impact. In addition to cost escalation, any further rises in borrowing rates driven by inflation levels not seen in recent decades would compound that tax impact of a major school construction project.

Significant costs seem likely in coming years within the Water Enterprise. Currently, Hopkinton is both a producer and distributor of potable water. Per- and polyfluoroalkyl substances (PFAS) contamination in the Town groundwater supply is necessitating short term treatment actions, and prompting exploration of a mid term plan to connect to the Massachusetts Water Resource Authority's (MWRA) supply at the Quabbin Reservoir. Under that approach, Hopkinton would become a distributor of water. This plan has many merits in establishing a safe, reliable, long-term water supply; and a water supply in which treatment or other special costs are spread among millions of MWRA users, rather than the few thousand Hopkinton users served by our Water Enterprise.

While there will be some operational savings gained by dropping the water production business line, there will be many new costs, including the capital cost for physically connecting the MWRA distribution system, a potential capital contribution for system membership, and volume-based fees for the water itself. This budget proposal includes Water Enterprise spending of \$600,000 for immediate temporary water treatment capability and \$1.3 million for MWRA connection design work. Even with support from federal funds which are currently available to the Town, and with the prospect of possible additional federal or state funding for water infrastructure, it is likely that the transition to the MWRA will result in very substantial water rate increases for Hopkinton users.

### Conclusion:

As the budget review progresses, I will continue to monitor and report to the Board on the refinement of current estimates involving one-time and recurring sources of revenue, projected expense amounts, new growth estimates, snow and ice removal expenses, and the status of the tax overlay account.

As in past years, I would like to remind senior citizens of the Town's Senior Citizen Tax Relief program. Program information is available from the Assessor's Office in Town Hall, by phone, or on the Town website.

Finally, I would like to thank Town Hall Staff, Department Heads, and Town Boards, Commissions, and Committees for their collaborative effort and continued support in bringing these two budget recommendations to this point for consideration. The "One Town, One Solution" approach will continue to guide the ongoing dialogue involving Town residents for the further refinement of the budget leading up to the 2022 Annual Town Meeting.

#### Enclosure:

- (1) Projected Sources and Uses of Funds, FY 2023
- (2) General Fund Five Year Financial Forecasting Model
- (3) Line by Line Appropriation Summary, FY 2023
- (4) Projected Tax Impact, FY 2023
- (5) Capital Improvement Summary, FY 2023
- (6) Five Year Capital Improvement Preview, FY 2023 2027